



# Governor's Advisory Council on Military Sexual Trauma

**Chair: CPT Dustin J. Martin** 

8 September 2022





### Agenda



- Opening remarks
- History and Purpose
- Introduction's
- Proposed timeline
- SARC Introductory Class
- Review provided material
- Closing remarks





### **Opening Remarks**



The Adjutant General (TAG)
Maj Gen Douglas A. Farnham







### **History and Purpose**



#### **TIMELINE**

June 2013: Maine Legislature passes S.P. 562 – L.D 1504

"Addresses Sexual Trauma in the Military"

**2014:** Special Victim Counsel Program implemented

2016: First Civilian Sexual Assault Response Coordinator hired

**2019:** CATCH Program Fully operational and implemented

May 2021: Legislature implemented HH.P. 461 – L.D. 461

"Directing a review of Critical needs and Lapses in responding to and preventing Sexual Trauma in the Maine National Guard"

March 2022: H.P. 461 – L.D. 625 Report submitted to legislature

March 2022: Governors Executive order establishing the Advisory

Council

July 2022: Advisory Council Members assigned

### **PURPOSE**

The Advisory Council on Military Sexual Trauma is hereby established. The purpose of the Advisory Council is to follow up on issues addressed in the Report, to ensure that survivors are connected to all available resources, to designate a point of contact for survivors seeking to report problems they have experienced during the investigative process, and to improve the Maine National Guard's response to sexual assault and sexual harassment within its ranks, with particular focus on coordinating State, local law enforcement, prosecutors, and National Guard personnel as they respond to individual cases.





### Introduction's



- NAME
- WHAT IS YOUR HISTORY/ROLE
- EXPECTATIONS FOR MEETINGS
- •Chair: Maine National Guard Provost Marshal Captain Dustin J. Martin
- Maine Commission on Domestic and Sexual Abuse Lucia Chomeau Hunt
- Maine Department of Public Safety Commissioner Michael Sauschuck
- Attorney General Aaron M. Frey
- President Maine Prosecutors Association District Attorney Maeghan Maloney
- Maine Sheriffs' Association Rep. Oxford County Sherriff Christopher Wainwright
- Maine Chiefs of Police Association Designee Scott Stewart
- Maine Coalition Against Sexual Assault Executive Director Elizabeth Ward Saxl
- •Sisters in Arms Center Executive Director Rebecca Cornell du Houx
- •VA Maine MST Coordinator Mary Rose Callain





### **Proposed Timeline**



- Meeting Dates and expected plan of action:
  - September 19-23(Specific date TBD) \*SEP 20
    - COVERS TOPICS: A, B, C from Executive Order
  - October 3-7 (Specific date TBD) \*OCT 4 (OCT 5 at 0900)
    - COVERS TOPICS: D, E, F from Executive Order
  - October 17-21 (Specific date TBD) \*OCT 18 (OCT 20 at 0900)
    - COVERS TOPICS: G, H, I from Executive Order
  - November 1-4 (Specific date TBD) \*NOV 3
    - COVERS TOPICS: J, K, L from Executive Order
  - November 10
    - Send Draft to all members for review.
  - November 15
    - Review draft response to Governor with recommended changes. Final approval.
  - November 23
    - Final draft sent to all members
  - December 1
    - Response submitted to Governor's office







### **BREAK**



THE DEPARTMENT OF DEFENSE'S (DOD) PROGRAM FOR MILITARY SEXUAL TRAUMA (MST)

VICTIMS AND THEIR FAMILIES

"EDUCATE, ADVOCATE & COLLABORATE"

Tina Zabierek, JFHQ Sexual Assault Response Coordinator Maine Army National Guard

Bobby Jo Rogers, Sexual Assault Response Coordinator Maine Air National Guard

### What are we going to talk about?

- Sexual Assault in the Military Timelines and Statistics
- Effects of Military Sexual Trauma (MST) Mary Rose Callain
- Sexual Assault Response Coordinator (SARC) and Volunteer Victim Advocate (VVA)
   Credentialing & Responsibilities
- Eligibility, Reporting Options, Benefits & Limitations
- Department of Defense (DoD) Specific Services Provided
- Education to Currently Serving Members



SEXUAL ASSAULT IN THE MILITARY TIMELINES AND STATISTICS



Sexual Assault Reports by Victim and Military Status, FY19	Unrestricted Reports	Restricted Reports	Total Reports
Total Reports of Sexual Assault	5,699	2,126	7,825
Reports Made by Service Members	4,814	2,074	6,888
Reports Made by Non-Service Members	872	- NIC	922
DoD Civilian		ントハン	49
DoD Contractor	INP		9
Other U.S. Civilian		45	808
Foreign National/Military		0	56
Relevant Data Not Available	13	2	15
Service Member Reports for Incidents that Occurred <b>Prior</b> to Military Service	299	353	652
Service Member Reports for Incidents that occurred During Military Service	4,515	1,721	6,236





### NATIONAL GUARD SEXUAL ASSAULT REPORTS BY MILITARY STATUS – FY21 (8% OF DoD TOTAL)

Total Reports of Sexual Assault - 11.04% increase	168 (151)	536 (483)	704
Title 32 Restricted Reports	52 (41)	131 (122)	183 (163)
Title 32 Unrestricted Reports	84 (91)	341 (313)	425 (404)
Title 10 Restricted Reports	18 (5)	32 (32)	50 (37)
Title 10 Unrestricted Reports	14 (14)	32 (29)	36 (43)

**Air National Guard Army National Guard** 

**Total Reports** 

# Military Sexual Assault

1991 2003 2013 2015 2020 1996 6 AD soldiers arrested for sex It Col Jeff U.S. Army trafficking Krusinski, Chief Aberdeen Scandal Sexual Assault Tinder, Sailor, Hooker, Pimp: Prevention and The US Navy's Sex Trafficking Response Office scandal in Bahrain Vanessa U.S. Navy Tailhook Scandal **US Air Force Academy Scandal** U.S. Army SFC Gregory Guillen 35<sup>th</sup> Annual Tailhook McQueen (SARC) running a renewed **2009-2012** U.S. Air Force Basic **Association Conference** prostitution/trafficking ring. national/inter-**Training Scandal** Some of the folks he USN/USMC Aviation officers national sexually assaulted up to 83 "propositioned" were victims conversation men/women (Las Vegas Hilton) who had reported to him

# In more recent years #lamVanessaGuillen Multiple National Guard Units/States

# DoD SAPR Program Timeline

2004 2013 2015 2019 2021 2005 August - CATCH First NOVA 1 January SAPR a Serial Credentialed Policy officially Offender SAPR in place Program begins Professionals – SARC/VA (NDAA 2015 LOTS of "house become part of mandate) cleaning" picture

February - Care for Victims of Sexual Assault Task Force Created 90 days later reported back

Oct – JTF for Sexual Assault Prevention and Response

SAPR Program (as we know it today) began.

\*National Guard finally allowed Restricted Reporting

Fulltime Air National Guard SARC positions – although sporadic

\*Vast differences in prevention programs from National Guard to Active Duty

President Biden orders 90-Day Independent Review Commission

Many changes



**EFFECTS OF MILITARY SEXUAL TRAUMA** 



### The Effects of Military Sexual Trauma

Equates to Incest

Trusted teammate

Continue to work together

Breaks the bond

**Expedited Victim Transfer (EVT)** 

May mean retraining

Only authorized for Unrestricted Reports

Often results in complex trauma

Commonly with male victims
Hazing
Old fashioned military mentality
Hyper-masculinity
No room for weakness
Homophobia
Perceived threats to career
Security Clearance

Retaliation



SEXUAL ASSAULT RESPONSE COORDINATOR AND VICTIM ADVOCATE CREDENTIALING AND RESPONSIBILITIES



SEPARATION OF SUPPORT & ADVOCACY (SAPR PROGRAM)

VS

COMMAND ACTION(S)

TINA ZABIEREK



ELIGIBILITY, REPORTING OPTIONS, BENEFITS AND LIMITATIONS



Active Duty members who were sexual assault victims perpetrated by someone other than the victim's spouse, same sex domestic partner, and/or unmarried intimate partner

Active Duty Members' dependents, 18 and older, who are eligible for treatment in the military health system, perpetrated by someone other than the victim's spouse, same sex domestic partner, and/or unmarried intimate partner.

Air Force/Army Reserve and Air National Guard/Army National Guard members in Title 10 status who are sexually assaulted when performing AD and Inactive Duty Training (IDT) receive full support services.

Air Force Civilian employees, both appropriated and nonappropriated, who were sexual assault victims perpetrated by someone other than the victim's spouse, same sex domestic partner, and/or unmarried intimate partner.

# Eligibility for SAPR Services (status matters)

DoD Civilian employee's dependents when they are stationed or performing duties Outside Continental US – Unrestricted option only.

U.S. citizen DoD contractor personnel when authorized to accompany the Armed Forces in a contingency operation OCONUS and their employees who are US citizens.

Note: When the reported offender is the partner in the context of a spousal relationship, same sex domestic partnership, unmarried intimate partner relationship, or military dependents who are 17 years of age and younger, Family Advocacy Program manages the case.

Reserve/Guard members NOT on AD or IDT receive **limited** services (referrals & advocacy).

IRC Change

# Reporting Options (official)

#### RESTRICTED REPORT

- CHANGE Mandatory Reporter can be informed (exception law enforcement)
- Restricted group who can offer confidentiality
- Official report made with SAPR Professional
- Case Management tool (DSAID)
- The Adjutant General (TAG) and/or Wing Commander notified (NO PII)
- Investigation <u>NOT</u> initiated
- Line of Duty initiated (e-system) National Guard only and only if eligible

#### **UNRESTRICTED REPORT**

- Mandatory Reporters can be informed
  - Commander, Chain of Command, Law Enforcement/Provost Marshal, Equal Opportunity Office
- Official report made with SARC/VVA
- Case Management tool (DSAID)
- Only those with an official need-to-know are notified
- Investigation (potentially) initiated
- Line of Duty initiated (e-system) National Guard Only and only if eligible
- Monthly updates within 72 hours of Case Management Group

# Benefits & Limitations to Each Report Type

#### RESTRICTED REPORT

#### BENEFITS

- Access to medical, advocacy, legal and counseling services
- SAFE
- Remains confidential
- Can participate in CATCH
- Can change to UR at any time

#### LIMITATIONS

- Reported offender(s) will not be held accountable
- Not eligible for an <u>expedited transfer</u>
- No Command support
- Cannot receive protective orders mil/civ

#### **UNRESTRICTED REPORT**

IRC Change

#### BENEFITS

- Access to medical, advocacy, legal and counseling services
- SAFE
- Law Enforcement investigation (potential)
- Command Support
- Protective Orders mil/civ
- Expedited Transfer
- Can participate in CATCH (with some exception)

#### LIMITATIONS

- Command informed (ONLY when need-to-know exists)
- Investigation may be intrusive/difficult
- Cannot change to a Restricted Report

### Services & Opportunities Available

#### RESTRICTED REPORT

- Non-clinical Advocacy
- Special Victim's Counsel (SVC)
- Medical Services
  - Military Treatment Facility (status & location dependent)
  - Local hospitals & clinics
  - Mental Health Treatment/Counseling
    - Behavioral Health (Active Duty)
    - Director of Psychological Health (ANG)
- Chaplains & Chaplains Assistants
- CATCH a Serial Offender participation if desired

#### UNRESTRICTED REPORT

- Non-clinical Advocacy
- Special Victim's Counsel (SVC)
- Office of Complex Investigations (National Guard only)
- Medical Services
  - All the same as a Restricted Report
- Chaplains & Chaplains Assistants
- CATCH a Serial Offender participation if desired
- UR ONLY
  - Command Support
    - Consideration of SA, Protective Orders, Expedited Transfer, Investigation

#### **CATCH – Catch a Serial Offender**

Purpose: The new CATCH a Serial Offender (CATCH)
Program gives victims of sexual assault making a
Restricted Report or an Unrestricted Report when the
victim/survivor has not made the reported offender's
name known to law enforcement, an opportunity to
anonymously disclose suspect information to help the
Department of Defense identify repeat offenders.

- NDAA15 mandated (Changed with IRC)
- Department of Navy "gatekeepers"
- Includes Restricted Reports & SOME Unrestricted Reports
- Voluntary participation at all stages
- Law enforcement tool so NO SARC participation except to generate a password





### Catch a Serial Offender (CATCH) Program Victim Info Sheet

The CATCH Program gives people making a sexual assault report where the name of the suspect is not known by law enforcement an *opportunity to anonymously submit suspect information* to help the Department of Defense identify serial offenders.

To make a CATCH entry, contact the Sexual Assault Response Coordinator (SARC) or Victim Advocate (VA). They will explain the program and provide you a user name and password to gain access to the CATCH website. You are eligible as long as you filed a sexual assault report with a DD Form 2910 and the name of the suspect is not known by law enforcement. Your entry is anonymous. If your entry "matches" another entry or an investigation, you will be contacted and you will then decide whether to participate in the investigation. Your participation in the CATCH Program is voluntary. If there is a match, your name will not be provided to law enforcement without your permission. You may decline to participate in the process at any point, even after being notified that there was a potential match. There shall be no adverse consequences if you do not agree to participate.

#### CATCH PROGRAM

Submit an entry in the CATCH website

Military criminal investigators (NCIS, CID, AFOSI) at their Headquarters, **not at your**in**stallation**, analyze suspect information that victims submitted into the CATCH Program.
If they get a "match," this means that one victim's submission on a suspect matches another victim's submission. Then, the investigators will notify Sexual Assault Prevention and Response (SAPR) personnel of the match.

A specially trained CATCH Program representative – which could be the SARC – will contact you. Your identity will remain confidential. The investigators working the CATCH Program do not know victim names and cannot contact you directly.

After being notified of a match, you can decide if you'd like to now participate in the investigation. If you decide to participate, let your SARC. In addition, the SARC will check in with you in 30 days if you haven't contacted him or her before that.

Fyou filed a

Restricted Report —
you can decide to convert
your report to an Unrestricted
Report by re-signing the DD
Form 2910. Then, the
investigator is given your
name, a criminal investigation
is now started, and the
suspect's commander and
your commander are notified.

IRC Change

If you filed an Unrestricted Report but did not want to participate in the investigation at the time — you can decide to participate now. The investigator is given your name, the original criminal investigation is now reopened, and the suspect's commander and your commander are notified

to participate after being contacted with a match, you will be asked if you want to be contacted if there is a future match. If you agree, you may be contacted over the next 10 years. If you do not agree, you will not be contacted again.

#### FREQUENTLY ASKED QUESTIONS

Do I have to provide my name? No, you cannot share your name; the process is anonymous.

What information do you need about the suspect?

The top 5 things that we would like you to provide, but only if you know them, are the suspect name, suspect phone number or social media username, suspect rank, date of offense, and location of the sexual assault. You can provide as much information as you can remember and feel comfortable shaning. You only need to complete one field to be able to submit an entry.

How long do you keep my entry in the CATCH system?

Each entry is kept for 10 years. This means that you could be contacted at any time over the next 10 years if there is a potential match, as long as you don't opt out and your contact information doesn't change.

What about my Sexual Assault Forensic Examination (SAFE) Kit?

The SAFE Kit corresponding to your Restricted Report will be retained for 10 years in order to avoid the unintended destruction of a Restricted Reporting SAFE Kit affiliated with a CATCH entry.

What if I change my mind, can I opt out of the CATCH Program once I've made my entry?

Yes, you can opt out at any time – just tell your SARC.

I have more questions. Who can I speak with before deciding?

If you are eligible, your SARC or SAPR VA can offer you a referral to a Special Victims' Counsel or Victims' Legal Counsel, who is your personal attorney (not a prosecutor or a defense attorney). They can help answer your legal questions about the CATCH Program.

For more information on the CATCH Program, visit the Sexual Assault Prevent and Response Office CATCH webpage at www.sapr.mill/CATCH For confidential 24/7 crisis intervention, call or visit the DoD Safe Helpline at 877-995-5247 or www.safehelpline.org

DEPARTMENT OF DEFENSE SPECIFIC RESOURCES



MEANG 24 Hour Sexual Assault Response (207) 307-5466 MEANG Wing Sexual Assault Response Coordinator (207) 631-5189

JFHQ / Army Guard SARC – Ms. Christina Zabierek Office: (207) 430-5824 Cell: (207) 620-6335

ANG Director of Psychological Health (DPH),
Tracy Souza
Office: (207) 404-7633 Cell: (207) 299-3463

MEANG Chaplain Support, (207) 356-0674

Vet Centers (Bangor, Caribou, Lewiston, Portland and Sanford) – (877) 927-8389 Togus VA Center – (877) 421-8263 ext. 7490 DoD Safe Helpline – <u>www.safehelpline.org</u>
There's an app for that!
Safe HelpRoom (anonymous chat w/military survivors 24/7)
(877) 995-5247 or text 55-247
(confidential, anonymous & free)

DoD Sexual Assault Prevention and Response <a href="https://www.sapr.mil">www.sapr.mil</a>

Military One Source (24/7)

www.militaryonesource.com (800) 342-9647

**NOTE**: Do NOT use MOS to report a sexual assault



EDUCATION TO OUR CURRENTLY SERVING MEMBERS
CURRENT CHALLENGES
WHAT CAN YOU DO TO HELP?





### What Are We Teaching Our Currently Serving Members?

### **Retaliation Recognition and Prevention**

Inform, empower, and resource commanders – change must come from the top ... or should it?

Inform members of resources and organizations to address retaliatory actions.

Victims must not feel fearful of reporting SA or acts of retaliation (reprisal, ostracism, maltreatment)

### **Human Labor/sex trafficking**

Some victims of trafficking have attempted/have joined the military Trafficking has happened within our military ranks at all levels

### **Culture Change**

Alteristic/Green Dot (Barriers to Reporting, Active Bystander Intervention, Commander's Talking Points)

**Specialized Training** – First responders, leaders, unit-specific, etc

Annual Refresher – All members (mil and civ employees mandatory – contractors and state workers highly encouraged)

**Pre-deployment and Post-Deployment (Return & Reunion)** 

Out-Processing to Basic Military Training (BMT) / Advanced Individual Training (AIT)

Again at BMT/AIT

# Questions?

THANK YOU FOR WHAT YOU DO!!







# CLOSING REMARKS DOCUMENT REVIEW

